

Message Text

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ORIGIN IO-10

INFO OCT-01 EUR-12 NEA-10 ISO-00 PM-04 NSC-05 SP-02 SS-15

CIAE-00 INR-07 NSAE-00 SSO-00 INRE-00 NSCE-00 L-03

/069 R

DRAFTED BY IO/UNP:POAKLEY:EK

APPROVED BY P:JSISCO

IO:WBBUFFUM

NEA:HHSAUNDERS

S/S:REWOODS

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FM SECSTATE WASHDC

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INFO AMEMBASSY CAIRO

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AMEMBASSY MOSCOW

C O N F I D E N T I A L STATE 241546

E.O. 11652: GDS

TAGS:PFOR, UN, XF, MARR

SUBJECT: UNEF RENEWAL

REF: A) USUN 4834

1. DEPARTMENT IS ACTIVELY CONSIDERING PREPARATORY WORK WHICH NEEDS TO BE DONE WITH THE PARTIES, UN SECRETARIAT, SC PRESIDENT, AND SC MEMBERS IN ORDER TO MAKE UNEF RENEWAL AS SMOOTH AS POSSIBLE. USUN'S THOUGHTFUL COMMENTS ON PROBLEMS OF UNEF RENEWAL AND WAYS TO DEAL WITH THEM (REFTEL) ARE HELPFUL IN THIS PROCESS.

2. IN REGARD TO INITIAL REPORT (PARAGRAPH 3 A REFTEL) CONTEMPLATED BY SECRETARIAT INFORMING COUNCIL OF UNEF
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ACTIVITIES FROM PERIOD FOLLOWING SIGNATURE OF EGYPTIAN/

ISRAELI AGREEMENT TO TIME OF RENEWAL OF UNEF, YOU SHOULD CALL ON SECRETARIAT AND URGE THEM NOT TO ISSUE THIS INITIAL REPORT. DEPARTMENT BELIEVES TIME PERIOD TO BE COVERED IS SO BRIEF THAT IT DOES NOT MAKE EFFORT WORTH-WHILE. MOREOVER, SINCE UNTSO RATHER THAN UNEF PERSONNEL WERE USED FOR PRE-OCTOBER 24 DUTIES, POTENTIAL FOR SOVIET CRITICISM OF LACK OF SC AUTHORITY FOR THESE FUNCTIONS SHOULD BE MINIMIZED.

3. IN DISCUSSION OF USUAL SYG REPORT ON UNEF, YOU MAY POINT OUT THAT OUR FIRST CONCERN IS THAT UNEF REPORT SHOULD NOT INADVERTENTLY CREATE AVOIDABLE DIFFICULTIES. WE ARE SURE THAT SECRETARIAT HAS CONSIDERED MANY OF THESE POINTS AND PERHAPS OTHERS AS WELL.

4. IF SYG INTENDS TO FOLLOW ROUGHLY SAME ORGANIZATION OF REPORT AS HE DID IN 16 JULY 1975 REPORT, HE COULD:

A. MAKE A LIMITED REFERENCE IN INTRODUCTION TO NEW AGREEMENT (E.G., "AN IMPORTANT EVENT SINCE MY LAST REPORT WAS THE SIGNATURE BY ISRAEL AND EGYPT ON SEPTEMBER 4 OF A NEW AGREEMENT WHICH IS REGARDED BY THE SIGNATORIES AS A SIGNIFICANT STEP TOWARDS A JUST AND LASTING PEACE IN ACCORDANCE WITH SECURITY COUNCIL RESOLUTION 338") WHICH MIGHT BE REFERENCED IN SECTION VI "IMPLEMENTATION OF SECURITY COUNCIL RESOLUTION 338".

B. INCLUDE IN SECTION III--ACTIVITIES OF THE FORCE: FUNCTIONS AND GUIDELINES, A PARAGRAPH ALONG THE FOLLOWING LINES: "IN THE RECENT AGREEMENT BETWEEN EGYPT AND ISRAEL, THE SIGNATORIES DESCRIBE THE UNEF AS ESSENTIAL. THEY STATE THAT THEY WISH UNEF TO CONTINUE TO PERFORM ITS FUNCTIONS AS UNDER THE EGYPTIAN/ISRAELI AGREEMENT OF 18 JANUARY 1974, IN THE NEWLY ESTABLISHED ZONES, DEFINED IN THE MAPS MENTIONED IN ARTICLE IV OF THE NEW AGREEMENT."

C. PUT A NEW PARAGRAPH UNDER "FINANCIAL ASPECTS, ABOUT ADDED NEEDS OF UNEF WHICH WOULD REFER TO SYG EFFORTS TOWARD OBTAINING AS MANY VOLUNTARY CONTRIBUTIONS OF

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EQUIPMENT AS POSSIBLE TO HELP DEFRAY COSTS. SINCE SYG IS PROBABLY NOT IN POSITION TO CITE PRECISE FIGURE NOW AS TO HOW MUCH ADDITIONAL MONEY WILL BE NEEDED, IT MIGHT AVOID DIFFICULTY IN ACCEPTANCE OF HIS REPORT NOT TO BE SPECIFIC ON FINANCING ASPECTS IN HIS BASIC REPORT.

D. REFER TO AGREEMENT IN SECTION VII "OBSERVATIONS," AFTER USUAL OPENING, SUCH AS PARAGRAPH 25 IN S/11758,

WITH PARAGRAPH ALONG FOLLOWING LINES: "THE SIGNATORIES TO THE NEW AGREEMENT FEEL IT WILL HELP IN REDUCING TENSIONS IN THE AREA AND PROVIDE AN ATMOSPHERE IN WHICH FURTHER STEPS TOWARD AN OVERALL PEACE SETTLEMENT MAY PROCEED. PENDING THE CONCLUSION OF AN OVERALL SETTLEMENT, HOWEVER, THE SITUATION IN THE MIDDLE EAST AS A WHOLE CONTINUES TO BE FUNDAMENTALLY UNSTABLE."

E. IT WOULD APPEAR APPROPRIATE TO CONCLUDE "OBSERVATIONS", JUST BEFORE PLAUDITS TO UNEF, WITH A PARAGRAPH GIVING EGYPT'S AND ISRAEL'S VIEWS ON THE LENGTH OF THE RENEWAL MANDATE. HOWEVER, THIS LANGUAGE IS SENSITIVE ENOUGH THAT DEPARTMENT FEELS THE PARTIES SHOULD BE CONSULTED, AND WE ARE TRYING TO BE HELPFUL IN THIS REGARD. AS SOON AS WE HAVE AN INDICATION OF ACCEPTABLE LANGUAGE WE WILL LET SECRETARIAT KNOW.

5. MORE DETAILED INSTRUCTIONS FOR COMPLETE SCENARIO, INCLUDING CONSULTATIONS, WILL FOLLOW SHORTLY. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TROOP DEPLOYMENT, AGREEMENTS, INTERNATIONAL PEACEKEEPING FORCES, COMMITTEE MEETINGS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 09 OCT 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: KelleyW0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE241546
Document Source: CORE
Document Unique ID: 00
Drafter: POAKLEY:EK
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750351-1060
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19751068/aaaacjcc.tel
Line Count: 134
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: KelleyW0
Review Comment: n/a
Review Content Flags:
Review Date: 17 JUN 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <17 JUN 2003 by BoyleJA>; APPROVED <29 OCT 2003 by KelleyW0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UNEF RENEWAL
TAGS: PFOR, MARR, XF, US, UN, UNEF, UNSC
To: USUN NEW YORK
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006